

# State Intervention, External Spoilers, and the Durability of Peace Agreements

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Keywords:	Civil war, Peace agreement, Negotiated settlement, State intervention, Duration analysis/Duration model, External spoilers
Abstract:	How does state intervention during civil conflict affect the variation in post-agreement outcomes? While intervention in civil conflict is a widely studied topic, the conflict resolution literature generally ignores how state intervention during conflict affects the durability of the peace agreement that follows. In this paper, I argue that state interveners continue to influence the decisions and actions of their war-time ally in the post-agreement period. Self-interested state interveners can use the leverage they possess over their ally to break down or nurture the fragile order the peace agreement provides depending on how satisfied they are with the policy outcomes of the peace agreement. Therefore, I contend that the durability of a peace agreement depends on a) the satisfaction level of state interveners with the post-agreement status quo, and in instances of multiple interventions, b) whether state interveners converge or diverge in their level of satisfaction. I trace state interveners' level of satisfaction with the post-agreement status quo in the economic and political signals they send in the post-agreement signed between 1985 and 2004 and find that a) improving economic and political interactions between state intervener's economic and political interactions with the post-agreement and b) the divergence between each state intervener's economic and political interactions with the post-agreement state decreases the durability of the peace agreement and b) the peace agreement. Findings indicate that intervener states' satisfaction with the post-agreement states intervener states' satisfaction with the post-agreement and b) the peace agreement. Findings indicate that intervener states'

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During the still borne Gbadolite Peace Process of 1989 between the National Union for Total Independence of Angola (UNITA) insurgency and the Soviet-supported People's Movement for the Liberation of Angola (MPLA) government in Angola, the UNITA's leader Savimbi declared, "[i]f America did not support UNITA, first UNITA could be weakened and you don't negotiate with weak people." He continued, "[i]t is because UNITA is strong that the MPLA [the government] is talking," tying UNITA's strength during the negotiation process to the ongoing support of their ally, the United States (Reed 1989). After three failed peace agreements, durable peace finally came to Angola in 2002 with the Luena Memorandum, which was supported by the United States. Angola's long journey to peace stands in contrast to the Mozambican peace process where the first peace agreement signed between the Mozambican National Resistance (RENAMO) insurgents and the Mozambique Liberation Front (FRELIMO) government succeeded in ending the violence in 1992 with broad support from the major and regional powers that intervened in the conflict (Goncalves 1998).

The discrepancy in these two peace processes begs the question, how does state intervention in civil conflict affect the variation in post-agreement durability? The literature is split on the overall effects of third-party interveners on conflict and peace processes. Some studies see thirdparties as custodians of peace (Stedman 1997; Walter 2002). However, we also have ample evidence that interveners seek to shape war outcomes in their self-interest, with negative consequences for peace. Extant research shows that third-party intervention protracts civil wars and leads to more casualties (Akcinaroglu and Radzizsewski 2005; Balch-Lindsay et al. 2008; Regan 2002). Which of these approaches correctly captures the effects of state intervention on the durability of a peace agreement?

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While discussing former combatants' commitment to terms of a peace agreement, it is important to emphasize the role state interveners play in influencing their commitment. In this paper, I argue that state interveners continue to influence the decisions and actions of their wartime ally in the post-agreement period. A peace agreement introduces a new political status quo to the post-conflict state. Not only former combatants but also states who sponsored them during the conflict are stakeholders in the new status quo. In this paper, I argue that the durability of a peace agreement is dependent upon how satisfied the state interveners are with the policy outcomes of the peace agreement. I contend that the discrepancy between the two peace processes in Angola and Mozambique largely stems from the difference in satisfaction of interveners with the postagreement status quo.

The majority of civil conflicts experience multiple state interventions. 67% of the postagreement states analyzed for this research experienced intervention from multiple states during conflict.<sup>1</sup> While some studies have asserted that the presence of multiple interveners complicates the conflict process and increases its duration (Aydin and Regan 2012; Cunningham 2006), their interconnected role in shaping the fragile post-agreement peace remains unchartered territory. It is not only the presence of multiple interveners but also how satisfied they are with the postagreement status quo that shapes post-agreement outcomes. An intervener state that is not satisfied with the post-agreement status quo can undo and spoil other intervener's implementation efforts by promising wartime support to their ally. Therefore, I also argue that the presence of multiple interveners with diverse levels of satisfaction with the post-agreement status quo will decrease the durability of peace agreements.

<sup>&</sup>lt;sup>1</sup> Data is from the Non-state Actors Dataset (Cunningham et al. 2009; 2013).

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Previous literature on conflict and peace discusses the use of signaling by combatants to show their commitment to war (Thyne 2006) or peace (Hoddie and Hartzell 2003). However, signals can also be used by external sponsors to reveal their levels of satisfaction with the post-agreement status quo and their willingness to support the implementation or breakdown of the agreement. I trace state interveners' level of satisfaction with the post-agreement status quo in the economic and political signals they send. I examine the durability of peace agreements signed between 1985 and 2004 and find that a) improving economic and political interactions between state interveners and the post-agreement state increase the durability of the peace agreement and b) the divergence between each state intervener's economic and political interactions with the post-agreement state decreases the durability of the peace agreement. Findings indicate that intervener states' satisfaction with the post-agreement status quo is a primary determinant of durable peace.

In this study, I define state interveners as states that provided a civil conflict combatant with military or economic support during conflict. Support or aid extended can be in the form of troops, weapons and military equipment, logistics, sanctuary, and funds. State interveners, based on this definition, are also referred to as external supporters, external sponsors, unilateral third-party interveners, or biased interveners. Furthermore, I use the terms peace agreement and negotiated settlement interchangeably.

This article is one of the first studies to examine how state intervention in civil conflict influences post-agreement peace. It is also one of the first large-N studies on external spoiling of peace. It brings a novel perspective to spoiling as one of the many options combatants can take depending on how satisfied they are with the policy outcomes of settlement. Theoretically lying at the intersection of the literature on intervention, peace agreements, and spoiling, the findings will have significant implications for scholars and practitioners of post-agreement stability.

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#### Current Scholarship on the Durability of Peace Agreements

Conflict resolution scholars have examined peace agreement durability along three primary lines of discussion. The first strand of literature focuses on peace agreement provisions. Hartzell and Hoddie (2007) assert that power-sharing arrangements in negotiated settlements minimize grievances and increase the durability of negotiated settlements. Military, political, territorial, and economic power-sharing arrangements may be included in the agreement to make sure both the wartime government and the armed opposition are represented to some extent in the post-settlement order (Hoddie and Hartzell 2003; Hartzell and Hoddie 2007).

Disaggregating power-sharing arrangements and building on bargaining models of war (Fearon 1995), Mattes and Savun argue that political power-sharing minimizes commitment problems (2009), making peace more durable. On the other hand, Joshi and Mason (2011) maintain that power-sharing institutions that lead broader coalitions allow for a wide range of groups to acquire representation and therefore solidify peace. They find the size of the governing coalition to expand only with the provision of territorial power-sharing.

Suitable agreement design is elemental in that it should deliver the full implementation of provisions. Some studies, therefore, focus on the implementation stage (DeRouen et al. 2010; Jarstad and Nilsson 2010; Joshi and Quinn 2015; Joshi et al. 2017). Examining a five year implementation period, Jarstad and Nilsson (2010) find that the implementation of territorial and military power-sharing provisions significantly increase the durability of the peace agreement. Also, building on bargaining theory (Fearon 1995), they identify costly signaling as the main causal mechanism. They argue that the costlier the provisions are for the signatories, the more telling their commitment to their implementation will be. Joshi and Quinn (2015, 2017) look at the extent to which the agreement is implemented or the number of policy areas the agreement intends

to cover as a way of parties to commit themselves to peace. DeRouen et al. (2010), on the other hand, emphasize how economic factors, namely state capacity, can facilitate implementation. One discussion that is often missing from this vein of literature is that a distribution of benefits acceptable to all parties lies at the core of power-sharing arrangements (Powell 1996; Werner 1999).<sup>2</sup>

Building on the first, the second line of work on post-settlement peace focuses on the commitment problems that signatories face and the role of third-party security guarantors in alleviating these problems. This group of work sees the recurrence of violence as a tragedy stemming from the security dilemma. The uncertainty surrounding the environment arises from the vulnerability each party faces when they commit to military terms of settlement (Hoddie and Hartzell 2003; Walter 2002).

In the absence of an internal contract enforcer, third-party security guarantors (Doyle and Sambanis 2011; Fortna 2008; Stedman 1997; Walter 2002) are suggested as a potential remedy. However, there is a significant distinction between state versus multilateral party involvement in peacekeeping. While multilateral peacekeepers may suffer from collective action problems or lack of commitment to the cause, states' actions will be dictated by their self-interest. So far, scholars seem to focus solely on peacekeeping operations and ignore the role state interveners may play in setting or blocking the post-settlement agenda.

Discussion of spoilers, actors who seek to harm peace processes, is the third primary line of literature in the study of agreement durability (Newman and Richmond 2006; Stedman 1997; Zahar 2010). Stedman (1997) introduces the concept of spoilers as internal actors with actions harmful to peace. Newman and Richmond (2006, 4) broaden the scope to external actors who may

<sup>&</sup>lt;sup>2</sup> Senese and Quakenbush (2003), Werner (1999), Werner and Yuen (2005) discuss the relationship between distribution of benefits and satisfaction of parties but these studies focus on inter-state conflicts.

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or may not directly engage in violence but "support internal spoilers and spoiling tactics." Relatedly, more recent studies discuss the role of external supporters in shaping warring parties' interest in negotiations (Kaplow 2016) and settlements (Maekawa 2018).

In summary, expanding the scope and definition of spoiling is pivotal for future research. This project strives to illustrate that state interveners who have the opportunity to influence their wartime ally will contribute to spoiling by aiding their ally if they are dissatisfied with policy outcomes of the peace agreement. Therefore, for state interveners, facilitating implementation and spoiling are both tools of influence at their disposal and are essentially two sides of the same coin.

#### Impact of State Interveners on the Durability of Intra-state Peace Agreements

State interveners have a lasting influence on their wartime ally's decisions, expectations, and actions (Akcinaroglu and Radziszewski 2005; Cunningham 2010; Lemke and Regan 2004; Pickering and Kisangani 2006; Regan 2002). Borrowing from Most and Starr's (1989) "opportunity and willingness" framework, I argue that this influence gives them the opportunity to shape the trajectory of the post-settlement period. State interveners can induce compliance with the peace agreement by increasing the benefits of committing to the agreement. They can also make reneging on the agreement an appealing option by increasing the potential benefits of defection. Intervener states' level of satisfaction with the new post-agreement status quo designates their willingness to help their former ally break down the peace agreement or implement it.

When warring parties sign a peace agreement, it brings significant policy change, namely, a new status quo. A peace agreement often introduces a new administration, a new constitution, and a new regime to the post-conflict state. Therefore, substantial policy changes will occur during the post-agreement transition period. Once there is a new status quo, the nature of the relationship

between the intervener state and the signatory changes. State interveners, based on their level of satisfaction with the new status quo, choose a new course of action.

It is important to clarify two points regarding state interveners' satisfaction with the postagreement status quo. First, following Kacowicz (1995, 267), I define satisfaction with the postagreement status quo as "a commitment to keep the status quo." Similarly, dissatisfaction would be defined as a commitment to disturb the status quo. Second, I perceive the concept of satisfaction to be on a scale or continuum rather than seeing it as a binary concept. Therefore, when I talk about satisfaction or dissatisfaction of interveners with the post-agreement status quo in terms of levels of satisfaction, similar to Organski's (1958) "degree of satisfaction with the international status quo." Putting these two points together, a state intervener with a high level of satisfaction with the post-agreement status quo is also highly committed to preserving it. On the other hand, an intervener with lower levels of satisfaction will have a lower level of commitment to its preservation. Similarly, an intervener with a high level of dissatisfaction with the status quo will be highly committed to disturbing it. Yet, as the level of dissatisfaction decreases, the commitment to disturbing the status quo will decrease.<sup>3</sup>

A state intervener may be highly dissatisfied with the new post-agreement status quo due to various reasons. The intervener state's primary goal may have been to topple the government and may not have succeeded in the effort. The intervener may have underestimated warring parties' ability to settle and ended up with an unfavorable agreement as a result. Especially when multiple state interveners are involved in the conflict, some interveners are likely to be less satisfied with the outcomes of the peace agreement than others.

<sup>&</sup>lt;sup>3</sup> For a longer discussion of satisfaction and how it relates to the concepts of opportunity and willingness, please see the Appendix.

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State interveners may also miscalculate the policy outcomes of the agreement. Many agreements are designed to have specific terms implemented at a future date. Moreover, post-agreement elections are commonplace, and their results are widely uncertain (Flores and Nooruddin 2012; Matternich 2011). To revisit the Angola case, both the UNITA and the United States expected the UNITA victory in the 1992 general election. They chose to go back to the battlefield when the electoral outcome was disappointing.

As undesirable policy outcomes unfold in the post-agreement period, state interveners' high level of dissatisfaction with the new status quo is likely to motivate them to provide support for their ally. State interveners and former combatants have preexisting ties that allow state interveners to continue their support effortlessly if they so choose. Breaking down of a peace agreement can be the consequence of state interveners' interactions with their allies as they seek to improve upon the post-settlement status quo.

Distributional problems lie at the core of conflicts (Powell 1996). When combatants settle, the assumption is that the new distribution of benefits set by the agreement reflects the distribution of capabilities among combatants (Greenhill and Major 2007; Werner 1999). Information regarding the distribution of capabilities among combatants is revealed during the conflict, and parties negotiate for a new status quo that reflects this distribution (Fearon 1995). However, state interveners can disturb this fragile equilibrium by providing support for their ally instead of helping implementation efforts. The vulnerability of a disarmed opponent, coupled with the additional support of state interveners will shift the distribution of capabilities in one party's favor. These conditions are likely to encourage the former combatant to pursue renewed war for a new deal that reflects their perceived capabilities. In short, if a former combatant has reason to believe that they can renegotiate a better deal by returning to conflict, they will violate the peace

agreement. Thus, state interveners can create incentives for their ally to go back to the battlefield to renegotiate a better deal by aggravating distributional problems and commitment problems inherent to negotiations.

State interveners are also capable of providing additional benefits for implementing the agreement and raising costs of defection for all parties. State interveners will economically and politically back an agreement that yields the policy results they seek. They can redirect their wartime support to post-settlement stability efforts and make it conditional on signatories' commitment to peace. Playing the role of "custodians of peace" (Stedman 1997, 51; Walter 2002), state interveners can spearhead aid conditionality, trade, and investment flow to assist reconstruction and redevelopment. This way, the expected utility of compliance to settlement increases for all parties while preserving the current distribution of capabilities. Werner and Yuen (2005), for example, point out that peace agreements supported by third-parties are vulnerable to failure when those parties withhold their support in the post-agreement phase. If state interveners "sweeten the deal" by supporting post-settlement restructuring, former combatants will not see any incentive in revisiting the status quo.

In a large-N study, it is not always possible to directly link the breakdown or success of postagreement peace to a certain actor. Attempts of spoiling may be covert, non-violent, or unclaimed by its perpetrators. Moreover, both efforts of spoiling and implementation can have incremental effects on post-settlement peace. That is, no one action can succeed in maintaining or spoiling peace but, altogether, they will have a cumulative impact on the durability of the agreement. This is especially true when multiple actors, such as interveners, choose to fight or cooperate for influence. Therefore, researchers argue for the analysis of contexts and outcomes of potential spoiling (Greenhill and Major 2007; Zahar 2010, 265). I build on this eminent literature on spoiling

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and conduct a large-N study examining state interveners' levels of satisfaction by looking at the economic and political signals they send in the post-agreement period.

Signals are actions that allow recipients to infer about the preferences of the sender (Thyne 2006; Gartzke et al. 2001). State interveners' post-agreement behavior influences the durability of the agreement by signaling information regarding their level of satisfaction with the policy outcomes of the agreement. Before a former combatant decides to violate or commit to the peace agreement, they require some consistent post-agreement signal from the intervener state to reduce uncertainty as to whether the intervener will continue extending their support to their former ally. External states can make various promises regarding their support for post-agreement implementation efforts, or for aiding a revisionist signatory on the battlefield. Their promises acquire credibility when they reveal their level of satisfaction or dissatisfaction with the post-agreement status quo through their behavior.

These signals can be traced in the type of interactions the state intervener is deeply invested in (Fearon 1995; Gartzke et al. 2001). Changes in the types of interactions that are valuable to the intervener in the post-settlement period signal their satisfaction level with the peace agreement. The stronger the level of satisfaction/ dissatisfaction with the post-agreement status quo, the stronger the positive/ negative signals intervener will send to their ally. The weaker the satisfaction or dissatisfaction level, the weaker and more negligible the signals will be.

Economic relations between state interveners and the post-agreement state are informative interactions per described because they are costly to build and break. Costs are sunk by various political and economic actors while establishing economic relations between two states, from built infrastructure to signed contracts and agreements (Gartzke et al. 2001). It is costly to seek alternative economic partners. Therefore, existing and future economic relations between the

intervener state and the post-agreement state are elemental to both partners (Bueno de Mesquita and Downs 2006; Regan 2002; Stojek and Chacha 2015).

Internal violence hurts and kills the population making up the labor force as well as infrastructure. Physical destruction combined with instability and uncertainty shrinks the size of economic activity in a conflict state (Bayer and Rupert 2004; Collier et al. 2003). Once the conflict is settled, economic relations are expected to revive at a faster pace. Following capital flight and a contracting economy, post-conflict transition environments are often in desperate need of economic rebooting. Moreover, studies show that implementation is more likely if the post-agreement state possesses the necessary economic capacity to implement provisions (Collier et al. 2003; DeRouen et al. 2010).

The intervener state can signal its endorsement of the peace agreement by facilitating existing economic relations and building up new ones (Collier et al. 2003). Post-agreement economic relations between France and Chad is a case in point. The French government benefitted from peace agreement concluding the war between the government of Chad and the FARF (Armed Forces for the Federal Republic) in 1998. The agreement settled the conflict in oil-rich South Chad while the French-backed President of Chad, Déby, remained in office, serving French interests economically and otherwise broadly. France sought to preserve and expand its trade relations with Chad following the agreement, which also signaled its high level of satisfaction with the post-agreement status quo (Bueno de Mesquita and Downs 2006; Gould and Winters 2012).

A state intervener with no preexisting economic relations to the post-agreement state can also step in to form new ones, signaling its high level of satisfaction with and support for the peace agreement. With new post-agreement policies, new economic relationships can open up. The investment made on strengthening economic relations indicates to the signatories that the Page 13 of 58

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intervener state is supportive of the agreement and its policy outcomes. The complete transformation of economic relations between the United States and the post-agreement MPLA government in Angola is a case in point. Following the 2002 Luena Memorandum of Understanding that achieved durable peace in Angola, a strong economic relationship between the two countries quickly emerged (Romero 2003). The United States was highly satisfied with especially one post-agreement outcome – having access to Angolan oil. This satisfaction was reflected in a series of trade and investment agreements and a surge in trade, investment, as well as aid flows (Romero 2003).

It may also be the case that the new government and its post-settlement policies are no longer satisfactory to a state intervener who also happened to be a pre-agreement economic partner. A new post-agreement government is likely to renegotiate some or all economic deals after taking office, to the dismay of the state intervener. McGillivray and Smith (2004) demonstrate that leadership turnover is likely to trigger a change in trade relations between two states and that the change is especially robust if one of the states is a non-democracy. Alternatively, to signal dissatisfaction with post-agreement government policies, the intervener state can also impose trade barriers and sanctions. Such a measure would not only signal its dissatisfaction with the postsettlement policies but also alert its wartime ally that it will support its revisionist attempts. Additionally, declining economic relations would further weaken the post-agreement government by depriving them of trade revenue and by intensifying economic volatility and instability, leaving them vulnerable to a revisionist attack (Bagozzi and Landis 2015). In brief, economic relations following a peace agreement is a significant signal of high intervener satisfaction with the postagreement status quo. While improvements in the economic relationship would signal a new or

improved alliance between the government and the intervener, its deterioration would signal souring of the relationship and a desire to support a revisionist signatory.

27 of 44 conflicts analyzed for this paper experienced more than one intervention.<sup>4</sup> When multiple interveners are present, their levels of satisfaction as a coalition of influencers also shape peace agreement durability. State interveners benefiting from the same economic policies of the post-conflict state can cooperate and coordinate efforts to support the peace agreement. For instance, following the Loma Agreement in 1999, the United Kingdom teamed up with the United States to invest in Sierra Leone (Stojek and Chacha 2015). Trade relations, investment, and foreign aid went hand in hand in the post-agreement period and served as a significant signal that these two major powers were satisfied with the peace agreement.

In the post-agreement period, some interveners are likely to be benefitting significantly from their economic relations with the post-agreement state while others are likely to be losing out. While one intervener can seek to start or maintain a satisfactory economic relationship with the post-settlement government, another intervener can support a party that may have been only partially accommodated. Interveners with different levels of satisfaction with the post-agreement agenda are likely to disagree regarding implementation versus renegotiation of the peace agreement. A satisfied intervener's implementation efforts are likely to be offset by a dissatisfied intervener's promise of support to their wartime ally. This discussion of the linkage between economic relations and settlement durability brings the discussion to the first set of hypotheses:

*Hypothesis 1a: As economic relations between the intervener state and the post-agreement state expand, the durability of the peace agreement increases.* 

Hypothesis 1b: As economic relations between each intervener state and the post-agreement state become more divergent from one another, the durability of the peace agreement decreases.

<sup>&</sup>lt;sup>4</sup> The data is from the Non-state Actors Dataset (Cunningham et al. 2009; 2013).

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Relations between states are an accumulation of all the exchanged politically cooperative and hostile comments and actions. They are meant to signal a level of satisfaction or dissatisfaction with the post-agreement policies of the recipient state. Every action or comment directed from one state to another aims to influence the recipient's future behavior regarding a certain policy. Collectively, a series of politically cooperative or hostile actions carried out on multiple dimensions create a consistent policy stance of the intervener towards the intervened in the post-settlement period. Albeit in different intensities, they each send a message indicating a level of satisfaction with the policy outcomes of the agreement. These signals may be costly to maintain or break, such as signing or breaking agreements, or military action or retreat (Fearon 1995; Gartzke et al. 2001). They can also be cheap signals which do not require high costs to maintain or break, such as verbal accusations or praises and restoring, augmenting, or breaking diplomatic ties (Thyne 2006).

Intervener state's commitment to a cooperative or hostile political relationship with the postagreement government on multiple political issues informs former combatants on whether the state intervener will help support or breakdown the peace agreement while the consistency of the signals reduces uncertainty. A state intervener engaging in cooperative relations with the post-agreement government in multiple political dimensions incurs high costs to preserve this relationship. These incurred costs signal signatories that the intervener will help implement the agreement. Similarly, an intervener state hostile to the post-agreement government incurs substantial costs signaling that hostility. Altogether, state interveners' attitudes are expected to have an impact on the durability of a peace agreement because they indicate intervener support or hostility towards agreement outcomes.

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Angola and Mozambique are two cases illustrating how interveners' political behavior towards the post-agreement state affects the durability of peace. These two cases bear a striking resemblance in that both conflicts are examples of Cold War superpower intervention in Sub-Saharan Africa. As Soviet support began fading with the decline of the Soviet Union, both the MPLA government in Angola and the FRELIMO government in Mozambique renounced Marxism. This indicated a significant political change to the United States and other regional interveners that supported the armed oppositions, eliminating the hostility towards the Marxist governments.

In Angola, the MPLA renounced Marxism in 1993, following two failed settlements with the UNITA. While the ideological motivations shaped the support for UNITA and hostility against the MPLA, the resources under UNITA's control provided an economic motivation to interventions. UNITA's Savimbi had the resources he needed to renegotiate the status quo from selling diamonds. Thus, when the UNITA lost the elections following 1991 and 1994 agreements, it was unsatisfied with the post-agreement arrangement and returned to the battlefield. DR Congo (then Zaire) continued harboring UNITA soldiers while the US and South Africa continued funding the UNITA in the early 1990s. Meanwhile, the United States did not recognize the MPLA's Angola as a legitimate state until 1993. Until the MPLA's strategic ideological transformation, all signals indicated that the UNITA was going to continue receiving support from the intervener states if it was unable to remove the MPLA from power via elections (Messiant 2002).

If we compare the past political behavior of the United States with the post-settlement behavior following Luanda Memorandum of 2002, there is a sharp change from a set of hostile actions to cooperative ones. The United States mediated the negotiations between warring parties and spearheaded aid conditionality. The neighboring interveners did not have any economic benefits

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to extract from their support for the UNITA when the United States helped enforce sanctions on diamonds (Messiant 2002). All of these political behaviors of the US indicate a stable and consistent cooperative stance towards implementing the agreement (Romero 2003).

Just as the consistency of a single intervener's political behavior reduces uncertainty about the intervener's intentions, the consistency and convergence of multiple interveners' political actions increase their impact. The coordinated and simultaneous efforts of multiple interveners in multiple policy dimensions to implement the peace agreement should increase its durability. In the case of Mozambique, the interveners' multiple politically cooperative gestures during and after the Rome Process stabilized post-settlement peace. The warming up of relations between RENAMO supporters and FRELIMO began when FRELIMO renounced Marxism in 1986. The United States stopped funding RENAMO in the late 1980s. Kenya and Malawi got involved in the prenegotiation stage to bring their ally RENAMO to the negotiation table and served as observers in the negotiation process along with the US and South Africa (Goncalves 1998).

Following the Rome Agreement, while the United States led the aid effort, post-apartheid South Africa established full diplomatic relations. President Mandela paid one of his first postinaugural visits to Mozambique and was able to convince RENAMO to participate in the upcoming post-settlement elections, which proved pivotal to the stability of the post-settlement status quo (Goncalves 1998; Greenhill and Major 2007; Hanlon 2004). All of these post-settlement cooperative efforts demonstrated a clear trend of warming up relations via multiple cooperative political actions and gestures. There were no hostile actions against the implementation of the agreement to offset the implementation efforts and decrease agreement durability. On the contrary, intervener states often coordinated their efforts to help implementation. This final argument regarding politically cooperative and hostile behavior of interveners brings the discussion to the second set of hypotheses:

H2a: As the intervener state's political behavior becomes more cooperative towards the postagreement state, the durability of the peace agreement increases.

H2b: As each intervener state's political behavior towards the post-agreement state become more divergent from one another, the durability of the peace agreement decreases.

#### Research Design

#### Dependent Variable and Case Selection

The dependent variable is the duration of peace agreements signed between 1985 and 2004. The cutoff point is 2004 due to the temporal scope of the international political events data. The data starts from 1985 to also include Cold War-era peace agreements in the dataset. The dependent variable is from the Uppsala Conflict Data Program's (UCDP) Peace Agreement Dataset (Harbom et al. 2006; Hogbladh 2011). The data format is transformed to analyze the unit of analysis, which is the post-agreement-dyad-year. Each observation in the dataset corresponds to a post-agreement-dyad-year, reaching a total of 448 observations. These observations cover ninety-eight agreements in forty countries, concluding forty-four conflicts. The duration of the peace agreements ranges from a minimum value of one year to a maximum of 17 years. The average duration is 4.06 years. 58 of the 98 peace agreements in the dataset (59%) have failed. Time periods run consecutively from the signing of the peace agreement to the next conflict outbreak or to the end of 2004 when the data is censored. All the peace agreements examined are listed in Table A8 of the Online Appendix.

A peace agreement or a negotiated settlement is a formal agreement that addresses and settles all or parts of the disputed incompatibility between at least two warring parties in an internal armed conflict (Hogbladh 2011). UCDP defines internal armed conflicts as incidents of violence

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involving states and rebel groups that generate at least twenty-five casualties in a given calendar year, over some contested incompatibility classified as control over government or territory (Harbom et al. 2006). The peace agreement ends when one party walks away from the agreement and its provisions, when violence "clearly shows" at least one party has abandoned the agreement, or when a new agreement is signed (Hogbladh 2011). In order not to overestimate the number of agreements and underestimate the duration of peace, I only included the final agreement of a given peace process in the dataset.

I use the Cox proportional hazards model where the shape of the hazard model remains undefined. In the absence of expectations about the shape of the hazard rate, scholars recommend utilizing this model (Box-Steffensmeier and Jones 2004). Cox proportional hazards model assumes that the risk of survival and failure are proportional over time. I tested this assumption using scaled Schoenfeld residuals with all the models, and the results of the tests show that the assumption was not violated (Box-Steffensmeier and Jones 2004). As an alternative to the Cox Proportional Hazards model, I replicate the same models using the Weibull model and obtain similar results. Findings obtained using the Weibull model are available in Table 2 as well as the Online Appendix Table A1.

#### **Independent Variables**

*Economic relations between state intervener(s) and the post-agreement state:* I use bilateral trade volumes to capture the level of economic relations between state intervener(s) and the post-agreement state. I first identify all state interveners involved in the most recent conflict episode. As specified in the introduction, I define state interveners as states providing a civil conflict disputant (government or armed group) with military or economic support during conflict. I take

this variable from the UCDP Expanded Non-State Actors (NSA) Dataset (Cunningham et al. 2009, 2013).

The economic relations variable then takes the value of the mean bilateral trade volume between each state intervener and the post-agreement state annually for each post-agreement year. The variable is taken from Correlates of War (COW) Trade Dataset (Barbieri and Keshk 2012), where bilateral trade volumes are captured in US millions of dollars.

Divergence in economic relations between each state intervener and the post-agreement state: First, I take the annual bilateral trade volumes between each state intervener and the post-agreement state for each post-agreement year, as described above (Barbieri and Keshk 2012). Then, the standard deviation of these values is taken for each post-agreement year to capture the variation among different levels of economic relationships post-agreement state maintains with each state intervener.<sup>5</sup>

*State intervener political behavior:* I use political events data to capture state interveners' cooperative or hostile political behavior towards the post-agreement state. I use international political events datasets to code intervener behavior. In coding this variable and next variable, I use two political events datasets due to their temporal scope. I utilize the World Event Interaction Survey (WEIS) dataset for years from 1985 to 1992, given that the dataset ends in 1992 (Goldstein 1992). I utilize the Integrated Data for Event Analysis (IDEA) Dataset (Bond et al. 2003, King and Lowe 2003) for years from 1992 to 2004, given that the dataset spans from 1990 to 2004. Both datasets use the same scale, and the IDEA Dataset bases its premise on the WEIS dataset (Bond et al. 2003).<sup>6</sup> International political events data include "day-by-day coded accounts of who did what

<sup>&</sup>lt;sup>5</sup> I further explain this variable through the example of El Salvador- FMLN, the conflict's three interveners, and The Chapultepec Peace Agreement in the Appendix.

<sup>&</sup>lt;sup>6</sup> For data from 1990 to 1992 where data overlaps, I cross-checked data from WEIS with data from IDEA.

to whom" (Goldstein 1992, 369), as reported in the open press. These events are placed on a cooperation-conflict continuum that ranges from -10 (value assigned to most hostile action) to 8.3 (value assigned to most cooperative action). Once I identify all interveners, I aggregate the data annually (for each post-agreement year) by adding all the cooperative and conflictual political event scores initiated by an intervener targeting the post-agreement state and divide by the total number of reported events. If there are multiple state interveners, I take the mean of state interveners' annual event scores.

*Divergence in state intervener political behavior:* I take the standard deviation of the annual WEIS scores of all interveners for each post-agreement year to capture the variance among different intervener states' political behavior towards the post-agreement state.

#### **Control Variables**

*The number of state interveners:* This variable captures the number of all state interveners that supported a warring party during the negotiation period. As the number of state interveners increases, the number of potentially divergent interests seeking to influence policy outcomes also increases. Therefore, I expect this variable to exert a negative influence on agreement duration. This variable is obtained by adding the number of external government supporters and rebel group supporters provided in UCDP Expanded Non-State Actors Dataset (Cunningham et al. 2009, 2013). It ranges from 0 to 11, yet the majority of the conflicts examined did not have more than four interveners involved, and only two observations witnessed the involvement of 11 interveners. 38 of the 44 conflicts (86%) in the dataset had at least one state intervener involved at some point in the process, and as indicated above, 27 of the 44 conflicts (61%) experienced multiple interventions.

*Gross Domestic Product (GDP) per capita:* The variable contains the post-agreement state's annual GDP per capita. I take the ln transformation of this variable. GDP per capita is often used as an indicator of state capacity as well as the level of economic development (DeRouen et al. 2010). High state capacity and level of economic development are expected to capture how fast the state rebounds from civil war. Therefore, I expect increasing levels of GDP per capita to increase the durability of a peace agreement. The data is from Gleditsch (2002).

*Ethnic conflict:* Some scholars argue that ethnic conflicts are more difficult to resolve permanently (Kaufmann 1996). The variable takes on the value of one if the conflict ended by the peace agreement was ethnic. The variable is from the NSA dataset (Cunningham et al. 2009, 2013).

*Conflict intensity:* It is more difficult for warring parties to bury the hatched and for peace to be durable when the conflict has been intense and bloody. Therefore, I expect conflict intensity to influence peace agreement durability negatively. Reflecting the coding procedure of the dataset the variable is taken from, the UCDP Dyadic Dataset, conflicts with 25 to 9,999 deaths per year are coded as one, and wars that reached one thousand battle-deaths are coded as two (Harbom et al. 2008).

*Natural resource conflict:* The variable takes on the value of one if the conflict being settled was a natural resource conflict as coded and defined by Rustad and Binninsbo (2012). I expect peaceful resolution in natural resource conflicts to have lower durability. Natural resources generally attract spoilers who may use these resources to go back to the battlefield and renegotiate terms. State interveners can also be among these exploiting actors.

*Peacekeeping operations (PKO) deployment provision:* The variable takes on the value of one if there is a PKO deployment provision in the peace agreement. There is a sizable body of literature arguing that PKO deployment is an essential tool to minimize commitment problems between

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former combatants (Fortna 2008; Walter 2002). Thus far, the entire spotlight on post-conflict thirdparty involvement has been cast on the PKO literature. Moreover, because the satisfaction level of the former combatants and the state interveners with the peace agreement might be shaped by what provisions are included in the agreement, I control for the effect of PKO deployment provision to see how it compares to the effect of the independent variables. The data for this variable and the following variable are taken from the UCDP Peace Agreement Dataset (Hogbladh 2011).

*Power-sharing provision:* The variable takes on the value of one if the agreement includes power-sharing provisions. As discussed in the literature review, power-sharing is an important part of the current literature on peace agreement durability and inclusion of such provisions may affect actors' satisfaction levels with the agreement (Hartzell and Hoddie 2007).

*Cold War dummy variable:* As the ideological rivalry of the Cold War ended, many civil conflicts were concluded. This may influence the number and the duration of peace agreements. The variable takes on the value of one for the years between 1985 and 1989. Only six of the peace agreements were signed during this period.

Descriptive statistics for the variables can be found in Table 1.

[Table 1 about here]

#### Results

I have estimated three Cox proportional hazards models and one Weibull model (Model 4) that are clustered by peace agreement, and the results are reported in Table 2. Model 1 includes all four independent variables. Model 2 focuses on the effects of economic relations between state interveners and the post-agreement state on the durability of the peace agreement. Model 3 focuses on the effects of the political behavior of state interveners. Model 4 is a Weibull model that

includes all four independent variables.<sup>7</sup> I report hazard ratios that can be interpreted based on the cut point of one. Variables with hazard ratios greater than one decrease the durability of the peace agreement and increase the risk of agreement failure. Variables with hazard ratios smaller than one, on the other hand, increase agreement durability and decrease the risk of agreement failure.

#### [Table 2 about here]

Looking at Model 1, Model 2, Cox PH models, and Model 4, a Weibull model, I find support for Hypothesis 1a and 1b. In line with Hypothesis 1a, an improvement in economic relations between state interveners and the post-agreement state increases the peace agreement's durability. The relationship is robust at the 0.05 significance level in both Model 1 and Model 2, and at the 0.01 level in Model 4. According to all three of these models, a million-dollar increase in mean economic relations (operationalized using bilateral trade volume) between state interveners and the post-settlement state increase the durability of the peace agreement by 1 percent. Moreover, consistent with Hypothesis 1b, the divergence in economic relations between different interveners and the post-agreement state harms the durability of settlement. This negative relationship is significant at the 0.01-level in Models 1, 3, and 4. A million-dollar increase in the divergence of economic relations decreases the durability of the peace agreement by 0.3 percent.

#### [Figure 1 about here]

Figure 1 includes two graphs obtained from Model 2. The first contains the hazard rates for economic relations between the interveners and the post-agreement state. The second includes the hazard rates for the divergence between each state intervener's economic relations with the post-

<sup>&</sup>lt;sup>7</sup> I also replicate Model 2 (only economic independent variables) and Model 3 (only political independent variables) using the Weibull model. The independent variables continued to be significant at the 0.01-level in both models. You can find these models in the Appendix Table A1.

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agreement state. The first observation to note is that the hazard rate for peace agreement failure drops significantly in the first four years of the agreement in both graphs. According to the first graph in Figure 1, if average economic relations (measured by the bilateral trade volume) between state intervener(s) and the post-agreement state amounts to 191 million dollars (75<sup>th</sup> percentile value) during the third year of the agreement, the hazard rate for the failure of the peace agreement during the third year is 0.07. If this value increases to 1168 million dollars (mean value) in the third year of the agreement, the hazard rate of agreement failure drops to 0. In comparison, the hazard rate for agreement failure for the same year increases to 0.26 if there are no economic relations between state intervener(s) and the post-agreement state. Supporting Hypothesis 1a, improvement in economic relations between state intervener(s) and the post-agreement.

According to the second graph in Figure 1, if the divergence in economic relations between each state intervener and the post-agreement state amounts to 1632 million dollars (mean plus one standard deviation value) during the third year of the agreement, the hazard rate for the failure of the peace agreement during the third year is 0.007. If this value increases by 1268 million dollars (by one standard deviation) to 2900 million dollars, indicating significantly divergent economic relations between each state intervener and the post-agreement state, the hazard rate of agreement failure increases to almost 0.1. The hazard rate is 0 when there is no or low divergence (363 million dollars which is the mean value) in economic relations. In line with Hypothesis 1b, as economic relations between each state intervener and the post-agreement state become increasingly divergent, the risk of agreement failure increases.

[Figure 2 about here]

Examining the effects of the political behavior of state interveners towards the post-agreement state in Models 1, 3, and 4, I find support for Hypothesis 2a and 2b. Consistent with Hypothesis 2a, as state interveners become politically more cooperative towards the post-agreement state on average, the durability of the peace agreement increases. This relationship is significant at the 0.01-level across all three models. One unit increase in average intervener behavior (captured by political events score) decreases the risk of agreement failure by about 17 percent in Models 1 and 3, and by 24 percent in Model 4. Also consistent with Hypothesis 2b, the divergence in state intervener political behavior towards the post-agreement state increases the hazard of peace agreement failure. This relationship is also significant at the 0.01-level across all models. One unit increases the risk of agreement failure by 18 percent in Models 1 and 3 and by 24 percent in Model 4.

Seen in Figure 2 are two graphs obtained from Model 3. The first graph shows the hazard rates for state intervener political behavior towards the post-agreement state, and the second graph shows the hazard rates for the divergence in each state intervener political behavior. Once more, the hazard rate for peace agreement failure drops significantly in the first four years of the agreement in both graphs. Looking at the first graph in Figure 2, if the average intervener political behavior (measured by political events score) takes its mean value of 0.03 during the third year of the agreement, the hazard rate of agreement failure at its third year is about 0.11. One standard deviation increase to 0.85 decreases the hazard rate of agreement failure in its third year to 0.09. If intervener political behavior takes the value of -0.79 during the third year of the agreement, this decrease (by one standard deviation) increases the hazard rate to 0.135. In line with Hypothesis 2a, as the political behavior of state interveners become more cooperative towards the post-agreement state, the hazard rate of agreement failure decreases.

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Examining the second graph in Figure 2, if the divergence in each state intervener political behavior takes its mean value of 0.57 during the third year of the agreement, the hazard rate of agreement failure is 0.105. If the divergence increases by 0.93 (one standard deviation) to 1.5, indicating a distance between each intervener's political behavior towards the post-agreement state, the hazard rate of agreement failure in the third year of the agreement increases to 0.135. Supporting Hypothesis 2b, as state intervener political behavior towards the post-agreement state diverge, the hazard rate of agreement failure increases.

Moving on to examining the effects of the control variables on agreement duration, as the number of state interveners increases, the durability of the peace agreement decreases according to Model 1 and Model 4, the two models with all four independent variables. Yet, the direction of the relationship between the variables reverses in Models 2 and 3. The relationship is not significant in any of the models because it is not only the number of state interveners but also how convergent or divergent they are in terms of their satisfaction level with the agreement that affects agreement durability. The presence of divergence in economic relations and political behavior variables in the models, therefore, dampen the effect of the number of state interveners variable.

GDP per capita, resource conflict, and PKO provision, and ethnic conflict variables are the four control variables that demonstrate significant effects on the durability of peace agreements. As GDP per capita increases, agreement duration also increases, and the relationship is significant at the 0.01 significance level in Model 4 and the 0.05 significance level in Model 1 and 2. The literature generally recognizes that economic development contributes to the stability of a post-agreement state. Including PKO operation provisions in the agreement increases its durability, and the effect is significant at the 0.01-level or 0.05-level (Model 3) in all four models. The literature has previously emphasized the role of PKOs in alleviating commitment problems. If the civil

conflict that the agreement concluded was a resource conflict, the risk of agreement failure is higher. The relationship is significant at the 0.1-level in Model 1 and 0.05-level in Model 3. Resource conflicts are harder to resolve because natural resources can provide funds for one side and disturb the post-agreement distribution of capabilities between former combatants. Ethnic conflict decreases agreement durability across all four models, but the relationship is significant only in Model 4 at the 0.05 level.

As expected, intense conflicts have a higher risk of agreement failure on Model 4, yet a lower risk on the other models. The relationship is not robust in any of the models. Interestingly, including power-sharing provisions in the agreement increases the risk of agreement failure in all four models; however, the relationship is not significant. This may be because intervener satisfaction/dissatisfaction with the agreement affects agreement durability more than the provisions included in it since the likelihood of provision implementation also depends on whether the intervener will support the agreement and its provisions. Therefore, the inclusion of the independent variables dampens the effect of the power-sharing provision variable. If the agreement was signed during the Cold War, it has a higher risk of agreement failure. Cold War period is known for the proxy wars waged by superpower interveners and their allies, so the finding is expected. What is surprising is that the relationship is not significant. Similar to the agreement provision control variables, the presence of intervener-related independent variables dampens the effect of this variable.

#### **Extensions to the Empirical Analysis**

First, I address a possible concern of endogeneity. The same factors that affected initial intervention might also be affecting the durability of the peace agreement. To test for potential endogeneity, first, I run two seemingly unrelated bivariate probit models. This model evaluates

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which variables are jointly affecting the outcome (durable peace agreements) and the treatment (intervention). These models use binary dependent variables. Therefore, the outcome variable in this model, *durable peace agreement*, takes on the value of one if the agreement survived for four years or more. I used four years as the cutoff point given the graphs in Figures 1 and 2 consistently show the four-year mark as the point in which the risk of agreement failure drops drastically. Moreover, four years is the average peace agreement duration in the dataset. The treatment variable is the *presence of state intervention* variable, which takes on the value of 1 if state intervention happened during the conflict. The four independent variables are not included in the estimation of this treatment stage. Similar to Models 1 and 2, I estimate economic relations independent variables and political behavior independent variables in two seemingly unrelated bivariate probit models (outcome stage) and the results can be found in Table A2 and 3 of the Online Appendix. The rho terms are not statistically significant in either of the models, which implies that the outcome equation and selection equation are not related. This demonstrates that endogeneity is not distorting the initial findings of the paper (Achen 1986; Gartner 2011). The only independent variable that is significant is divergence in economic relations variable, but the directions of the relationships are as expected in these two models.

Second, I run a logit model using all independent variables. My dependent variable is a *binary peace agreement* variable where the variable takes the value of one if it survived longer than a year. Results show that three independent variables still significantly affect the durability of the peace agreement in the expected directions, with the exception of the *intervener political behavior* variable, which is not significant. The logit model can be found in the Appendix Table A4.

As an alternative to using average economic relations and average intervener behavior, I used the *annual change* in average economic relations and intervener behavior and replicated Model 3.

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While the effect of annual change in economic relations on the durability of peace agreements was significant at the 0.1-level, the effect of annual change in intervener behavior was robust at the 0.01-level. The model is in Appendix Table A5.

Furthermore, to see if the strength of the intervener has a role in the durability of peace, I run Cox proportional hazards model using *economic relations with the US* and *US intervener behavior variables* as independent variables, given that the US is arguably the most powerful intervener. Both economic relations with the US and US behavior had a positive and significant effect on the durability of the peace agreements. The model can be found in the Online Appendix Table A6.

Moreover, as an alternative to the number of interveners, I ran models using a binary variable of *intervener presence*. Employing this alternative variable did not change the significant effect independent variables had on agreement durability. This model is available in the Appendix Table A7 Model 1. None of the peace agreements signed during the Cold War survived for four years.<sup>8</sup> To see if this has any effect on the findings, Model 1 was reestimated without the Cold War variable. The results did not change. These two models are available in Appendix Table A7.

Overall, these extensions to the empirical analysis can be summarized in three parts. First, the rho values from seemingly unrelated bivariate probit models reveal that endogeneity is not altering the initial findings of the paper. Second, using alternative variables to capture the independent variables (such as using the annual change in relations or focusing on the US-post-agreement state relations) did not change the results. Last, using alternative control variables (such as intervener presence) or using different models such as the logit model and Weibull model reveal that the findings are significant across different models and control variables.

<sup>&</sup>lt;sup>8</sup> This variable was therefore excluded from some robustness checks in the Appendix.

#### Conclusion

This study examined how state interveners influence post-agreement peace. It explored the economic and political interactions between state interveners and the post-agreement state as signals of intervener satisfaction levels with the post-agreement status quo. The findings showed that improvement in these interactions significantly increases the durability of peace agreements. Moreover, the study also looked at the divergence between each intervener state's economic and political interactions with the post-agreement state to capture the disparity between each intervener's level of satisfaction with post-agreement policies in cases of multiple interventions. The findings demonstrated that such divergence adversely affects the durability of peace agreements.

This study builds on bargaining theories that concentrate on how shifts in the distribution of capabilities can generate incentives to change the post-agreement status quo, yet makes significant additions to the approach (Werner 1999). First, while shifts in the distribution of capabilities are often endogenous to these models, this study identifies an important set of actors that is capable and willing to support one party to aid such shift—state interveners. Second, the paper sheds light on state interveners' impact on combatants after the initial conflict has ended, and an agreement has been reached. Since commitment problems already plague the post-settlement period, any outside disturbance to the capability distribution can have a profound effect on signatory's incentives to implement the agreement. On the other hand, state interveners are also capable of alleviating these commitment problems by credibly signaling intent to aid implementation. Therefore, given the leverage they already possess over their ally, state interveners can be influential actors in the post-settlement period.

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The theoretical and policy implications of these findings are noteworthy. Theoretically, looking beyond internal actors and perpetrators of violence as the only potential suspects of spoiling broadens our horizon in terms of what spoiling is and what triggers it. Relying on observable implications of actors' behavior also makes large-N studies of spoiling possible. Searching for indicators and tools of spoiling rather than discrete action of spoiling also creates endless possibilities for research. Furthermore, these findings also support the argument that spoiling is but a tool in the arsenal of states to influence other states' policies. This is all unexplored and promising territory in civil conflict resolution literature.

From a diplomatic standpoint, it is crucial to recognize that intervener states are powerful actors not only during the conflict process but also in its aftermath. Neutral mediators can use this information to their advantage. If intervener states have high stakes in the negotiating country, it will be vital to include them in the negotiations as mediators. It may convert them into partners in the implementation process. The leverage they possess over the signatory can be an essential instrument for maintaining peace. Previous research also indicates that biased mediators are more successful in achieving settlement among warring parties (Svensson 2007) and enforcing them militarily (Favretto 2009). While mediation and peacekeeping are important to achieve a stable post-war state, they need to be enforceable. In this regard, state interveners can assist the peace agreement by alleviating commitment problems among warring parties and committing themselves to peace in the process.

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#### Table 1

#### **Descriptive Statistics**

Variable	Ν	Mean	Std Dev	Min	Max
Economic relations	448	1167.67	3563.12	0.00	20629.24
Divergence in economic relations	448	363.42	1268.28	0.00	9470.71
Intervener political behavior	448	0.03	0.82	-7.77	2.80
Divergence in intervener political behavior	448	0.57	0.93	0.00	8.43
No. of state interveners	448	2.25	2.10	0.00	11.00
GDP per capita	448	7.69	0.94	5.14	10.19
Ethnic conflict	448	0.54	0.50	0.00	1.00
Intensity of conflict	448	1.45	0.50	1.00	2.00
PKO provision	448	0.39	0.49	0.00	1.00
Power-sharing provision	448	0.15	0.36	0.00	1.00
Resource conflict	448	0.34	0.47	0.00	1.00
Cold War	448	0.02	0.13	0.00	1.00

#### 

# Table 2

# Cox proportional hazards models and Weibull model estimating the durability of peace agreements

	Model 1	Model 2	Model 3	Model 4	
	Cox	Cox	Cox	Weibull	
Economic relations	0.99	0.99		0.99	
	(0.00)**	(0.00)**		(0.00)***	
Divergence in economic relations	1.00	1.00		1.00	
	(0.00)***	(0.00)***		(0.00)***	
Intervener political behavior	0.84		0.83	0.76	
	(0.05)***		(0.05)***	(0.06)***	
Divergence in intervener political	1.18		1.18	1.24	
behavior	(0.07)***		(0.07)***	(0.10)***	
No. of interveners	0.96	1.01	1.05	0.96	
	(0.04)	(0.04)	(0.04)	(0.08)	
GDP per capita	0.69	0.69	0.91	0.48	
	(0.10)**	(0.10)**	(0.11)	(0.13)***	
Ethnic conflict	0.75	0.68	0.75	0.31	
	(0.24)	(0.20)	(0.23)	(0.15)**	
Conflict intensity	1.06	1.02	1.04	0.85	
	(0.27)	(0.25)	(0.26)	(0.35)	
PKO provision	0.55	0.58	0.58	0.33	
*	(0.12)***	(0.12)***	(0.13)**	(0.13)***	
Power-sharing provision	1.22	1.24	1.13	1.27	
	(0.31)	(0.31)	(0.29)	(0.46)	
Resource conflict	1.73	1.46	1.71	1.91	
	(0.50)*	(0.43)	(0.46)**	(0.88)	
Cold War	1.39	1.25	1.22	2.46	
	(0.69)	(0.59)	(0.65)	(1.83)	
Constant		. ,	, , , , , , , , , , , , , , , , , , ,	54.11	
				(130.46)	
Chi <sup>2</sup>	53.69	48.24	46.25	` '	
Log pseudo-likelihood	-281.76	-283.95	-289.37	-121.80	
P				1.21	
Ν	448	448	448	448	

**Note:** Hazard rates are reported. Standard errors are reported in parentheses. \*significant at 10%; \*\*significant at 5%; \*\*\*significant at 1%





**Figure 1:** Impact of intervener-post-agreement state a) economic relations (0, 75%, mean values) and b) divergence in economic relations on the hazard rate of agreement failure (mean, +1 std. dev., +2 std.dev. values). The values are in million dollars. The graphs are based on Model 2. Results obtained using Stata 15.



**Figure 2:** Impact of intervener a) political behavior (mean,  $\pm 1$  std. dev. values) and b) divergence in political behavior (0, mean, +1 std. dev. values) on the hazard rate of agreement failure (based on Model 3).

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# Appendix

# Table A1

#### Weibull model estimating the durability of peace agreements

	Model 1	Model 2
Economic relations	0.99	
	(0.00)***	
Divergence in economic relations	1.00	
-	(0.00)***	
Intervener political behavior		0.79
		(0.07)***
Divergence intervener political behavior		1.28
		(0.12)***
No. of interveners	1.02	1.10
	(0.07)***	(0.08)
GDP per capita	0.48	0.76
	(0.13)***	(0.17)
Ethnic conflict	0.28	0.48
	(0.13)***	(0.23)
Conflict intensity	0.85	1.11
	(0.35)	(0.42)
PKO provision	0.36	0.36
	(0.13)***	$(0.14)^{***}$
Power-sharing provision	1.32	1.14
	(0.49)	(0.44)
Resource conflict	1.64	1.95
	(0.85)	(0.88)
Cold War	2.22	1.59
	(1.59)	(1.28)
Log pseudo-likelihood	-125.96	-143.57
Р	1.17	0.95
N	448	448
$* = -0.1 \cdot * * = -0.05 \cdot$	*** <0.01	

\* *p*<0.1; \*\* *p*<0.05; \*\*\* *p*<0.01

59

60

Presence of

intervention

-0.66

-1.61

-0.79 (3.45)\*\*\*

0.06

(0.29)

-0.75 (2.75)\*\*\*

-0.76

6.89 (5.07)\*\*\*

(3.14)\*\*\* 0.21 (3.27)\*\*\*

(5.13)\*\*\*

(6.46)\*\*\*

2 3 4	Ta	ble A2	
5	Seemingly unrelated	d bivariate probit 1	model
7	Estimated using	economic indicato	rs
8 9 10		Durable Agreement	Pre inte
11 12	Economic relations	0.00 (0.54)	
13 14	Divergence in econ. relations	-0.00 (2.17)**	
15 16 17	GDP per capita	0.25 (2.61)***	-( (:
18 19	Ethnic conflict	0.20 (1.43)	-] ((
20 21	Conflict intensity	-0.00 (0.03)	-( (:
22 23	PKO provisions	0.28 (1.90)*	) ((
24 25	Power-sharing provisions	-0.23 (1.19)	-( (2
26 27	Resource conflict	-0.37 (2.19)**	-( (:
28 29	Population size		) (3
30 31	Constant	-1.86 (2.03)**	(
32 33	Rho	0.12 (0.11)	· ·
34 35	LR test of rho=0 Chi2	chi2(1) = 1.13 104.42	
36 37	<u>N</u>	448	
38 39	* <i>p</i> <0.1; ** <i>p</i>	><0.05; *** <i>p</i> <0.01	
40 41			
42 43			
44 45			
40 47			

# Table A3

# Seemingly unrelated bivariate probit model

# Estimated using political indicators

	Durable	Presence of
	Agreement	Intervention
Intervener political behavior	0.11	
-	(1.40)	
Divergence in intervener	-0.01	
political behavior		
	(0.18)	
GDP per capita	0.17	0.17
	(1.91)*	(1.68)*
Ethnic conflict	0.23	-1.11
	(1.59)	(6.02)***
Conflict intensity	-0.07	0.24
	(0.44)	(1.26)
PKO provisions	0.31	0.58
	(2.12)**	(3.24)***
Power-sharing provisions	-0.17	0.16
	(0.88)	(0.60)
Resource conflict	-0.44	1.07
	(2.66)***	(4.99)***
Population size		0.16
		(3.44)***
Constant	-1.20	-2.26
	(1.37)	(1.97)**
Rho	-0.07	
	(0.09)	
LR test of rho=0	chi2(1) = 0.56	
Chi2	129.68	
Ν	448	
* .0.1 ** .(		

\* p < 0.1; \*\* p < 0.05; \*\*\* p < 0.01

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6

# Table A4

# Logit model

	Durable Agreement
Economic relations	0.02
	(2.63)***
Divergence in economic relations	-0.01
	(2.91)***
Intervener political behavior	0.16
r · · · · · ·	(0.79)
Divergence intervener political behavior	-0.43
r	(2.03)**
Intervener presence	0.56
	(0.58)
GDP per capita	1.95
	(3.65)***
Ethnic conflict	2.17
	(2.67)***
Conflict intensity	0.90
sommer mensiej	(1.15)
PKO provision	1 79
	(2.63)***
Power-sharing provision	-0.50
ower sharing provision	(0.62)
Resource conflict	0.30
	(0.39)
Chi2	46.40
N N	448
* 01 ** 005 *** 001	110
* <i>p</i> <0.1; ** <i>p</i> <0.05; *** <i>p</i> <0.01	

#### Table A5

#### **Cox proportional hazards model**

Annual change in economic relations	1.00
	(0.00)*
Divergence in economic relations	1.00
	(0.00)
Annual change in intervener political behavior	0.22
	(0.06)***
Divergence intervener political behavior	1.15
	(0.07)**
No. of interveners	1.04
	(0.05)
GDP per capita	0.81
	(0.11)
Ethnic conflict	0.62
	(0.17)*
Conflict intensity	0.92
	(0.21)
PKO provision	0.66
	(0.14)**
Power-sharing provision	1.25
	(0.31)
Resource conflict	1.43
	(0.38)
Cold War	1.47
	(0.71)
Chi2	95.51
N	448
* p<0.1; ** p<0.05; *** p<0.01	

# Table A6

## **Cox proportional hazards model**

	Model 1	
Economic relations with the USA	1.00	
	(0.00)*	
USA political behavior	0.90	
*	(0.03)***	
No. of interveners	1.12	
	(0.05)***	
GDP per capita	0.86	
	(0.11)	
Ethnic conflict	0.63	
	(0.17)*	
Conflict intensity	0.87	
	(0.23)	
PKO provision	0.56	
	(0.12)***	
Power-sharing provision	1.25	
	(0.31)	
Resource conflict	1.44	
	(0.34)	
Cold War	1.13	
	(0.61)	
Log-pseudolikelihood	47.15	
N	448	
* p<0.1; ** p<0.05	; *** <i>p</i> <0.01	

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## **Table A7**

# Cox proportional hazards models estimating the durability of peace agreements

	Model 1	Model 2
Economic relations	0.99	0.99
	(0.00)**	(0.00)**
Divergence in economic relations	1.00	1.00
	(0.00)***	(0.00)***
Intervener political behavior	0.84	0.84
	$(0.05)^{***}$	(0.05)***
Divergence intervener political behavior	1.13	1.17
	(0.07)**	(0.07)***
No. of interveners	× ,	0.98
		(0.04)
Presence of interveners	1.23	
	(0.40)	
GDP per capita	0.70	0.70
	(0.11)**	(0.10)**
Ethnic conflict	0.77	0.80
	(0.23)	(0.24)
Conflict intensity	1.04	1.10
	(0.27)	(0.27)
PKO provision	0.52	0.53
	(0.12)	(0.11)**
Power-sharing provision	1.14	1.17
C I	(0.28)	(0.29)
Resource conflict	1.58	1.73
	(0.48)	(0.50)*
Cold War	1.25	(0.00)
	(0.54)	
Chi2	51.78	50.21
λ	110	118

Table A8		
List of Peace Agreements		
Agreement name	Side A	Ye
Jalalabad agreement	Afghanistan: government Afghanistan:	19
Islamabad accord	government Afghanistan:	19
Mahipar agreement	government Angola:	19
The Gbadolite declaration on Angola	government Angola:	19
The Bicesse Agreement	government Angola:	19
The Lusaka Protocol	government Angola:	19
Memorandum of Understanding or Memorandum of Intent	government Bangladesh: Chittagong	20
Chittagong Hill Tracts Peace Accord	Hill Tracts Bosnia and	19
The Washington Agreement	Herzegovina: Croat Bosnia and	19
The General Framework Agreement for Peace in Bosnia and Herzegovina (the Dayton Agreement)	Herzegovina: Serb Burundii	19
Arusha Peace and Reconciliation Agreement for Burundi	government Burundi:	20
Ceasefire Agreement	government Burundi:	20
Pretoria Protocol	government Cambodia	20
Agreement on a Comprehensive Political Settlement of the Cambodia Conflict "The Paris Agreement"	(Kampuchea): government	19
El Geneina agreement	government Chad:	19
Tripoli 1 Agreement	government Chad:	19
Abeche agreement	government Chad:	19
Bangui-2 Agreement	government Chad:	19
The Dougia Accord	government	19

	Chad:	
National reconciliation agreement	government	1997
	Chad:	
Donya agreement	government	1998
	Chad:	
Reconciliation agreement	government	1999
	Chad:	
Tripoli 2 agreement	government	2002
	Colombia:	
Acuerdo final Gobierno Nacional-Ejercito Popular De Liberacien	government	1991
	Comoros:	
The Famboni Declaration	Anjouan	2000
	Comoros:	2004
The Famboni II Agreement	Anjouan	2001
Agreement on the transitional arrangements in the Compress	Comoros:	2002
Agreement on the transitional arrangements in the Comoros	Anjouan	2003
Accord do Cossoz la Fou et de Cossozian des Hestilites	Congo:	1000
Accord de Cessez-le-Feu et de Cessation des Hostilites	government	1999
The Erdut Agreement	Croatia: Serb	1995
	DR Congo	
	(Zalle):	1000
	DP Congo	1999
Political agreement on consensual management of the transition in the	(Zairo):	
Democratic Republic of the Congo	government	2002
	DR Congo	2002
Global and Inclusive Agreement on the Transition in the Democratic Republic of	(Zaire):	
Congo	government	2002
4	DR Congo	
	(Zaire):	
Inter-Congolese Political Negotiations - The Final Act	government	2003
	Djibouti:	
Accord de paix et de la reconciliation nationale	government	1994
	Djibouti:	
Accord Cadre de Reforme et de Concorde Civile	government	2000
	Djibouti:	
Accord de reforme et concorde civile	government	2001
	El Salvador:	
The Chapultepec Peace Agreement	government	1992
Declaration on measures for a political settlement of the Georgian/Abkhaz	Georgia:	1004
conflict	Abkhazia	1994
The Queretare Agreement Mexico accord 4/26	Guatemaia:	1001
The Queretaro Agreement, Mexico accord 4/20	Guatemala:	1991
The Comprehensive Agreement on Human Rights	government	100/
The comprehensive Agreement on Human Nights	Guatemala	1))4
The Agreement for a Firm and Lasting Peace and timetable	government	1996
	<u></u>	

3		Guinea	
4		Bissau:	
5	Abuia Roaco Agrooment	govornmont	1009
6	Abuja reace Agreement	government	1990
7		Inula:	1000
8	Bodoland Autonomous Council Act, 1993	Bodoland	1993
9	Memorandum of Understanding with TNV	India: Tripura	1988
10	Memorandum of Settlement - 23 August 1993	India: Tripura	1993
11	-	Indonesia:	
12	Cessation of Hostilities Framework Agreement	Aceh	2002
13	Declaration of Principles on Interim Self-Government Arrangements/ Oslo	Israel	2002
14	Agreement	Palectine	1002
15	Agreement	Falestine	1992
16		Israel.	1004
17	Agreement on the Gaza Strip and the Jericho Area	Palestine	1994
18	Agreement on Preparatory Transfer of Powers and Responsibilities Between	Israel:	
19	Israel and the PLO	Palestine	1994
20	Israeli-Palestinian Interim Agreement on the West Bank and the Gaza Strip/ Oslo	Israel:	
21	В	Palestine	1995
22		Israel:	
23	Protocol on Redeployment in Hebron	Palestine	1997
24		Israel:	
25	The W/ve River Memorandum	Palestine	1998
20		Icrool	1550
27	The Charm of Sheik Momorandum Wive II	Delectine	1000
20		Palestine	1999
30		Ivory Coast:	
31	Linas-Marcoussis Peace Accords	government	2003
32		Ivory Coast:	
33	Accra III	government	2004
34		Liberia:	
35	Banjul iii	government	1990
36		Liberia:	
37	Bamako Ceasefire Agreement, Banjul iii	government	1990
38		Liberia:	
39	Lome Agreement	government	1991
40		Liberia:	1001
41	Vamoussoukro IV Poaco Agroomont	govornmont	1001
42	Tamoussoukio IV Feace Agreement	Liborio	1991
43		Liberia:	1000
44	Cotonou Peace Agreement	government	1993
45		Liberia:	
46	Akosombo Peace Agreement	government	1994
47		Liberia:	
48	Abuja Peace Agreement	government	1995
49		Liberia:	
50	Abuja II Peace Agreement	government	1996
51 52		Liberia:	
52	Accra Peace Agreement	government	2003
55 57		Macedonia	2005
54 55		EVD.	
56	The Obrid Agreement		2001
57		government	2001

Tamanrasset Accord	Mali: Azawad	1991
Pacte National	Mali: Azawad	1992
	Mexico:	
The San Andres Accords	government	1996
Memorandum on the Basis for Normalization of Relations between the Republic	Moldova:	1007
of Moldova and Transdiffestria	Mozambique:	1997
The Acordo Geral de Paz (AGP)	government	1992
	Niger: Air and	
Ouagadougou Accord	Azawad	1994
	Niger: Air and	
Accord establissant une paix definitive	Azawad	1995
	Niger:	1002
Paris Accord	government Papua New	1993
	Guinea:	
Bougainville Peace Agreement	Bougainville	2001
	Philippines:	
Jeddah Accord	Mindanao	1987
	Philippines:	
Mindanao Final Agreement	Mindanao	1996
Agreement on Peace between the government of the Republic of the Philippines	Philippines:	2001
and the Moro Islamic Liberation Front	Mindanao Philippines:	2001
GRP-RAM/SEP/YOU General Agreement for Peace	government	1995
	Rwanda:	1000
Arusha Accords	government	1993
Accord general de paix entre le gouvernement de la republique du Senegal el le	Senegal:	
Mouvement des forces democratique de la Casamace (MFDC)	Casamance	2004
	Sierra Leone:	1000
Abidjan Peace Agreement	government Sierra Leone:	1996
Lome Peace Agreement	government	1999
	Sierra Leone:	1000
Abuja Ceasefire Agreement	government	2000
	Somalia:	
Addis Ababa Agreement	government	1993
Neizeki Deelezetien en Netienel Deeeneilietien	Somalia:	1004
Narobi Declaration on National Reconciliation	government Somalia:	1994
The Cairo Declaration on Somalia	government	1997
	South Africa:	
Record of Understanding	government	1992
	South Africa:	
Interim Constitution	government	1993
DUD/CDIM Sudan Dagage Agreement	Sudan:	1000
DUP/SPLIVI Sudan Peace Agreement	government	1988

Agreement on Security Arrangements During the Interim Period Agreement between the President of the Republic of Tajikistan, E.S. Rakhmonov, and the leader of the United Tajik-Opposition, S.A. Huri The Moscow Declaration - General agreement on the Establishment of Peace and	Sudan: government Tajikistan: government Tajikistan:	2003 1996
National Accord in Tajikistan Nairobi Peace Agreement	government Uganda: government	1997
Gulu Peace Accord (Pece Peace Agreement)	Uganda: government Uganda:	1988
Yumbe Peace Agreement	government United Kingdom: Northern	2002
The Good Friday Agreement	Ireland	1998
Kosovo peace agreement 1	Kosovo	1999
Brioni Agreement	Slovenia	1991

# The discussion mentioned in Footnote 3 continued:

Most and Starr (1989) see two dimensions to opportunity, one based on the capabilities of the actor and the other based on the possibility to interact. State interveners possess both of these types of opportunities. Due to the time that may pass between intervention during a civil war and the signing of a peace agreement, it is technically possible for interveners to decline in their capabilities during that time. But, decisions regarding the allocation of resources is always a matter of choice. If the level of dissatisfaction with the post-agreement status quo is high enough for a state intervener because they are sufficiently harmed by this status quo, they will reflect this through their signals. They will seek to influence their allies to undo the harm the peace agreement inflicts upon them. The reverse is also true. If the level of satisfaction is high enough because the intervener is benefitting from the status quo, they will still reflect this through signals to ensure they can keep reaping the benefits.

# The discussion mentioned in Footnote 5 continued:

For instance, El Salvador- FMLN conflict had three interveners during the conflict episode that ended in 12/31/1991 according to the NSA dataset. These three interveners were the US, Nicaragua, and Cuba. The Chapultepec Peace Agreement was signed in January 1992 between El Salvador government and FMLN. In 1992, the bilateral trade volume between El Salvador and the US was 1096.59 million dollars, the bilateral trade volume between El Salvador and Nicaragua was 66.49 million dollars, and the bilateral trade volume between El Salvador and Nicaragua was 66.49 million dollars, and the bilateral trade volume between El Salvador and Cuba was 0. The average of these three numbers is 387.69 million dollars, which is the *economic relations between state intervener(s) and the post-agreement* state variable's value for 1992, and the standard deviation of these three numbers is 556.08, which is the *divergence in economic relations between each state intervener and the post-agreement state* variable's value for 1992.

# Memo:

I would like to thank the editors and the reviewers again for their detailed comments and suggestions that improved the manuscript. Below is a list of changes I have made and their explanations, organized by Reviewer.

# **Reviewer 1:**

- 1. I have made the corrections R1 suggested in their point #1, #2, and #5.
- 2. For point #4, the sentence was reformulated in the following manner and additional explanation provided:

"These events are placed on a cooperation-conflict continuum that ranges from -10 (value assigned to most hostile action) to 8.3 (value assigned to most cooperative action)."

3. For point #3, I have dedicated more space to explaining how I operationalize "the divergence in economic relations between *each state intervener and the post-agreement state*" variable and why. The discussion is on page 19.

I am also providing the following example to better illustrate how the variable is obtained: El Salvador- FMLN conflict had three interveners during the conflict episode that ended in 12/31/1991 according to the NSA dataset. These three interveners were the US, Nicaragua, and Cuba. The Chapultepec Peace Agreement was signed in January 1992 between El Salvador government and FMLN. In 1992, the bilateral trade volume between El Salvador and the US was 1096.59 million dollars, the bilateral trade volume between El Salvador and Nicaragua was 66.49 million dollars, and the bilateral trade volume between El Salvador and Cuba was 0. The average of these three numbers is 387.69 million dollars, which is the *economic relations between state intervener(s) and the post-agreement* state variable's value for 1992, and the standard deviation of these three numbers is 556.08, which is the *divergence in economic relations between each state intervener and the post-agreement state* variable's value for 1992. Due to space limitations, I am discussing this example here and on the Appendix, while informing the readers of this example on footnote 5.

4. I would like to thank Reviewer #1 for their encouraging concluding remarks.

# **Reviewer 2:**

- 1. I have made the wording changes R2 suggested in their paragraph 1 and 2.
- 2. I have shortened the introduction as R2 suggested in paragraph 3.
- 3. I have referenced the two publications R2 mentioned in paragraph 4. I referenced these articles in the literature review's "spoilers" section, as R2 suggested in the first round of comments. The references and the discussion can be found on page 6.
- 4. In line with R2's last suggestion, I have added a concluding paragraph to the "extension of the empirical analysis" section. It can be found on page 29.

#### **Reviewer 3:**

1. In point 1, Reviewer 3 states: "Dissatisfaction is not automatically linked to willingness but it is possible, unless established otherwise, that dissatisfied interveners are not willing to take any action. Dissatisfied states in Senese and Quackenbush's work were not assumed to renege on the peace agreement; their research proposed that dissatisfied states would either a) take an action or b) not take an action based on the characteristics of the states (hard or soft states)." In a what I believe is a related scenario, R3 gives me a case to consider: "Case 1: Although the intervener is dissatisfied with the situation in the post-conflict period, the current situation would work for the intervener better than their allies reneging on the peace agreement; thus, the intervenor continues with the current level of political/economic aid."

I have added a paragraph to the manuscript, which I believe resolves this issue that R3 raises. I have pointed out two things in regard to my conceptualization of satisfaction in this paragraph. First, I defined satisfaction with the status quo as a commitment to keep it (Kacowitz, 1995:267). Second, I have conceptualized satisfaction in a continuum rather than a binary concept, talking about it in terms of levels of satisfaction and dissatisfaction (Organski, 1958). On one end of the spectrum is the highest levels of satisfaction, and one the other end is the lowest levels of satisfaction. This paragraph is on page 7.

While in previous versions of the manuscript, I often phrase satisfaction and dissatisfaction in "levels," there also were instances where I used these words without referring to them in levels, which may lead to confusion. Therefore, I made sure I refer to satisfaction in terms of their levels throughout the manuscript. (I have also included Senese and Quakenbush in the literature review along with Werner 1999 and Werner and Yuen 2005).

What I try to convey in doing so is that given satisfaction is conceptualized in levels, and given that satisfaction levels are captured by economic and political signals interveners send, a very low level of satisfaction would be captured by a very weak signal which would not have significant effect on the dependent variable. This, I believe, is the scenario in R3's Case 1 and bears a resemblance to Senese and Quackenbush's "soft state." But if the intervener is highly satisfied, they would be highly committed to preserving the status quo, which will be reflected in the signals they send.

2. In point 2, R3 states: "To establish the link between interveners' status and opportunity (to increase/decrease political/economic aid), the author has to assume that the intervener is in a position where it could increase/decrease political/economic aid." In what I believe is a related scenario, R3 gives me a case to consider: "Case 2: Although the intervener is satisfied with the situation in the post-conflict period, the intervener lacks resources to increase political/economic aid.

I have argued that state interveners' opportunity to influence agreement durability is due to their former access to their ally and willingness to influence is reflected through signals that reveal their level of satisfaction with the post-agreement status quo (not through aid but

through signals). Most and Starr (1989) see two dimensions to opportunity, one based on the capabilities of the actor and the other based on the possibility to interact. State interveners possess both of these types of opportunities. Due to the time that may pass between intervention during a civil war and the signing of a peace agreement, it is technically possible for interveners to decline in their capabilities during that time. But, decisions regarding the allocation of resources is always a matter of choice. If the level of dissatisfaction with the post-agreement status quo is high enough for a state intervener because they are sufficiently harmed by this status quo, they will reflect this through their signals. They will seek to influence their allies to undo the harm the peace agreement inflicts upon them. The reverse is also true. If the level of satisfaction is high enough because the intervener is benefitting from the status quo, they will still reflect this through signals to ensure they can keep reaping the benefits. I will add this paragraph to the Appendix due to space concerns and have indicated on page 7's footnote (footnote 3) that I will.